

The effects of structural and technical change on China's industrial CO₂ emissions pathways under uncertainty

Abstract

The industrialization process in China has resulted in the fast growth of the country's energy consumption and CO₂ emissions. Examining the effects of industrial structural change on the emissions pathways in the mid-term future would help advance understanding of how industrial policy choices affect the fulfillment of the strategic climate targets of emissions peaking and carbon neutrality. This study couples index decomposition analysis (IDA) with an additive nonparametric regression model to project the possible emissions pathways with different industrial structures. A set of scenarios are developed following the storylines of shared socioeconomic pathways (SSPs) to examine these effects in an uncertain environment towards 2040. The results show that structural change has played an increasing role in curbing carbon emissions of China's industrial sectors since 2000. The emissions reductions attributable to this effect were 686 million tons (Mton) between 2000 and 2013, and these contributions to emissions mitigation rose to 798 Mton between 2014 and 2019. The scenario results suggest that the aggregated effect of energy efficiency and structure upgrade will decrease emissions by 43% in 2040 relative to the level in 2019 in the ideal case. Regardless of the uncertainties in scenario settings, heavy industries will continue to dominate China's industrial emissions through 2040. Nevertheless, a significant structural change with the increased share of high-tech industries, e.g., information and communication technology, could lead to more than 30% reduction in emissions compared to the case with minor change.

Key Policy Insights

- A rapid expansion of heavy industry was the primary factor driving the rapid growth of China's industrial CO₂ emissions since 2000. Industrial structural change is the second most significant factor curbing emissions growth, and the influence of this factor is increasing.

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4 27 - Keeping up the momentum of structural change and technological upgrades in the industrial sector
5 28 would make it possible for industry emissions to decrease in the mid-term future, therefore
6 29 contributing substantially to the China's goal of peaking emissions by 2030.
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8 30 - Realizing carbon neutrality in the longer term needs not only structural change in industry but also
9 31 a fundamental transformation of the energy supply system.
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15 33 Keywords

16 34 Industrial CO₂ emissions; structural change; nonparametric additive model; decomposition analysis;
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23 37 1. Introduction

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26 38 China has pledged to peak its CO₂ emissions by 2030 and strive to realize carbon neutrality by 2060.
27 39 Realizing the goals indicates a fundamental transition in every aspect of the economy. A large body of
28 40 studies has examined the driving factors behind the rapid increase in China's CO₂ emissions in the past
29 41 decades (Fatima et al., 2019; Zhang et al., 2019). Since the early 2000s, China's fast economic growth
30 42 features rapid expansion of heavy industries, such as iron and steel making, cement production,
31 43 chemicals production, among others, resulting in rapid increases in fossil fuel consumption and CO₂
32 44 emissions. In more recent years, a structural change has been taking place as high-tech industries, such
33 45 as information and communications technology, are emerging and burgeoning, and the expansion of
34 46 heavy industries seemingly is coming to a halt.
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38 47 Some studies observe that a clear structural break in China's emission pattern around 2015 is led by
39 48 industrial structure upgrades and energy system transitions between 2013 and 2016; it is believed that
40 49 this decline is structural and likely to be sustained if the nascent industrial and energy system transitions
41 50 continue (Guan et al., 2018; Zheng et al., 2019). However, the latest data of energy statistics and CO₂
42 51 emissions estimates appear to contradict the optimistic conclusion, implying that the structural change
43 52 faces a highly uncertain environment. This structural change, compounded with other factors such as
44 53 energy efficiency and clean energy development, would significantly affect the overall emissions
45 54 profiles. As China enters the post-industrialization era, decoupling emissions from economic growth
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4 56 this effect would unfold in an uncertain future is crucial to policy-making, notably to development of
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8 58 The industry sector accounts for approximately two-thirds of China's total energy use and carbon
9 59 emissions (China National Bureau of Statistics, 2021). In the near-term future, it is expected that
10 60 emissions from the service sector will keep growing, indicating that the emissions of China's industry
11 61 sector are supposed to decline faster to fulfill the goal of peaking the country's total emissions by 2030.
12 62 However, uncertain structural change in China's industry sector remains largely unexplored, particularly
13 63 with respect to emissions mitigation scenarios that examine futures for reaching China's ambitious
14 64 climate goals.
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20 65 This study aims to bridge this knowledge gap. It constructs an additive nonparametric regression model
21 66 coupled with index decomposition analysis (IDA); it is based on the latest energy statistics and emissions
22 67 data of China's industry sectors from 2000 to 2019 to project the possible emissions pathways with
23 68 different industrial structures. By the means of the modeling approach, a set of scenarios is developed
24 69 following the storylines of shared socioeconomic pathways (SSPs) for four divided groups of sub-industry
25 70 sectors to examine the uncertain effects of structural change on the emissions pathways of China's
26 71 industry sectors towards 2040.
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32 72 The remainder of this paper is structured as follows. Section 2 presents a brief summary of the literature
33 73 and highlights the contributions of this study. Section 3 describes the details of the methodological
34 74 framework, including the decomposition method, the additive nonparametric regression model,
35 75 scenario settings, and data collection in this study. Section 4 presents the results of decomposition,
36 76 regression, and scenario analysis, interprets the effects on the four industry groups as well as the
37 77 aggregated total and explains the implications of a large variety of emissions pathways under each
38 78 scenario. Section 5 summarizes the policy implications of the results and concludes with reflections on
39 79 the need for further research.
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47 48 49 81 2. Literature review

50 82 Studies assessing sectoral emissions and the socioeconomic driving forces fall into two categories (Ang
51 83 and Goh, 2019). One is retrospective analysis focusing on disentangling crucial driving factors behind the
52 84 historical development of energy consumption and energy-related CO₂ emissions. The other domain,
53 85 referred to as prospective analysis, aims to extends the method to investigate the development and
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4 86 analysis of future emissions scenarios (Ang, 2015; Ang and Goh, 2019). Traditionally IDA has been used
5 87 to analyze historical changes in energy consumption or CO₂ emissions. There are a large number of
6 88 retrospective analysis examples on different regions, sectors, and time scopes, in which structural
7 89 decomposition analysis (SDA) and IDA are widely adopted (Chen et al., 2013; Ouyang and Lin, 2015;
8 90 Wang and Feng, 2017; Yu et al., 2015). In fact, an exhaustive overview of these studies would be
9 91 prohibitive. Some examples in China's industry sectors include power generation, iron & steel
10 92 production (Xu and Lin, 2016), cement manufacturing (Zhang et al., 2015), etc. Common findings can be
11 93 drawn from these studies, particularly for those focusing on the rapidly increasing period since 2000. For
12 94 instance, it is argued that industrial output exerted significant positive impacts on the change in energy
13 95 use and emissions; however, the negative component in this change could be attributed to energy
14 96 intensity improvement driven by technology advancement and optimization of capacity scale. The
15 97 economic effects of carbon emission transfers were also assessed across China's industries or global
16 98 supply chains (Jiang and Green, 2017; Sun et al., 2017). The prospective analysis deals with emissions
17 99 scenarios using various IDA-based frameworks and has become a nascent application area (Ang and
18 100 Goh, 2019). Table S1 in the Supplementary Material (SM) summarizes some basic features of selected
19 101 studies of this kind. The targeted regions and sectors cover a wide range. It is interesting to find that the
20 102 time scopes set by these studies are around 2030, partly because of the emissions peaking goal
21 103 announced by the government. A few studies take the industry sector as a whole to analyze future
22 104 emissions trajectories (Wang et al., 2019). Some studies attempt to investigate the potential role of
23 105 different factors in achieving particular national emissions targets (Zhu et al., 2015), or the crucial
24 106 factors in determining China's industrial emissions peaking time (Zhang et al., 2017).

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39 107 There is another strand of research addressing uncertain scenario analysis of emissions pathways
40 108 through energy system models that feature a detailed representation of the energy supply side. Many
41 109 studies in this domain assess the potential contributions of emissions mitigation from the perspectives
42 110 of technological innovation or climate policy. These modeling works or integrated assessment model-
43 111 based studies tend to treat structural change in the economy implicitly (Lefèvre et al., 2022). For
44 112 instance, projections are based on aggregated relationships between energy use and income per capita
45 113 without reference to explicit structural change assumptions (Bauer et al., 2017; Lefèvre et al., 2022). A
46 114 few studies use energy system models to conduct scenario analysis for China's industry sectors as a
47 115 whole, lacking a detailed representation of individual sub-sectors (Zhou et al., 2018). However, the
48 116 uncertain effect of industrial structure change is absent from these studies.

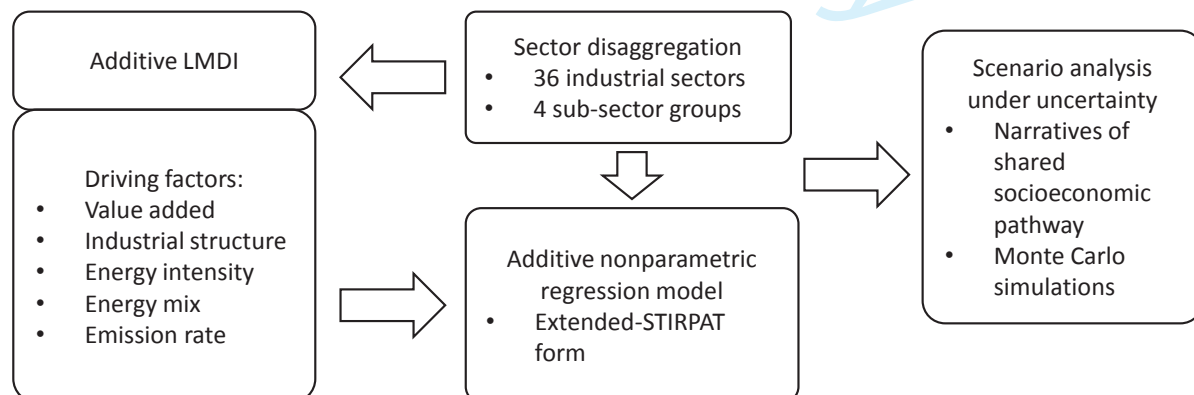
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4 117 Despite the important insights gained from the previous research, there is a need for a deep
5 118 investigation into structural change in the industry sectors and how it would impact the emissions
6 119 profiles in an uncertain future. To fill this knowledge gap, we attempt to couple an additive
7 120 nonparametric model with IDA and use an updated the dataset of the industry sectors categorized into
8 121 four groups based on their emissions characteristics. We further use this hybrid modelling framework to
9 122 perform scenario analysis consistent with the narratives of shared socioeconomic pathways (SSPs) to
10 123 examine the impacts on emissions pathways through 2040 under uncertainty. A detailed description of
11 124 the SSP narratives and a summary of the latest applications can be found in (O'Neill et al., 2020, 2017;
12 125 Riahi et al., 2017).

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127 3. Method and data

128 3.1 Overall framework

129 The overall research framework of the modeling approach is illustrated in Fig.1. This approach starts
130 with linking an additive nonparametric model with the widely used IDA method, namely LMDI, to
131 examine the contributions of the critical driving forces as well as their impacts on emission scenarios.
132 Decomposition analysis has proved an effective tool for investigating the effects of typical driving factors
133 such as gross domestic product (GDP), population and fuel mix, etc. Decomposition results based on
134 historical data provide valuable information, which, however, should be complemented by reasonable
135 assumptions about the future. The extrapolative analysis offers such an approach (Ang and Goh, 2019;
136 Mahony, 2014), whereas the specific method to implement the concept varies.



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Fig. 1 Schematic diagram of the modeling approach in this study.

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4 140 To investigate the structural change of these sectors, 36 industry sectors are categorized into four
5 141 groups, namely, heavy industries with high energy intensity (HHE), new emerging industries (NEM),
6 142 traditional light industries (TLI), and others (OTH). The detailed composition of each group is provided in
7 143 the SM. The four groups represent the specific industry sectors with distinct characteristics. HHE refers
8 144 to those process industries that are highly carbon-intensive and have more substantial environmental
9 145 impacts, such as iron and steel making and cement production. On the contrary, NEM includes those
10 146 high-tech manufacturing industries with considerable development potential, such as information and
11 147 communication technology (ICT), medicine production, etc. TLI represents the traditional industries with
12 148 relatively minor resource requirements and environmental impacts than HHE, including food processing,
13 149 tobacco, textile, etc. OTH mainly consists of utility sectors.

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21 150 We start by examining five key factors, namely, value added, industrial structure, energy intensity,
22 151 energy mix, and emission rate. Following a conventional LDMI method, decomposition analysis is
23 152 performed at both the sub-sectoral and the aggregated levels, through which the most influential
24 153 factors are identified, selected and adopted in a nonparametric additive regression model. This
25 154 regression model is constructed from extending a conventional STIRPAT model by retaining the linear
26 155 part and incorporating the nonlinear effects from the critical driving factors selected from the
27 156 decomposition analysis. The obtained regression form of the model is employed to project the
28 157 emissions from the four groups of sub-sectors. The scenario settings for emissions projections,
29 158 represented by a set of change rates of the crucial variables, are designed in line with the five narratives
30 159 of SSPs (SSP1-SSP5). The time range for scenario analysis is set from 2020 to 2040, considering that this
31 160 range covers and extends the horizon for reaching the emissions peak envisioned by the climate target.
32 161 This setting allows to better illustrate how the uncertain structural change affects the emissions peaking
33 162 target. Moreover, Monte Carlo simulations are performed to reflect the uncertain range of parameters
34 163 in each SSP scenario. The following sub-sections describe the details of each component in this
35 164 framework.

3.2 Decomposition analysis

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49 166 We follow a standard additive LMDI approach and conduct a year-by-year decomposition and
50 167 attribution analysis in order to closely trace the changes of key factors in specific sub-sectors. The total
51 168 industrial emissions can be formulated as Eq. (1):
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$$C = \sum_{ij} C_{ij} = \sum_{ij} Q \frac{Q_i}{Q} \frac{E_i}{E_i} \frac{E_{ij}}{E_{ij}} \frac{C_{ij}}{C_{ij}} = \sum_{ij} QS_i I_i M_{ij} R_{ij} \quad (2)$$

169 where C is the total amount of industrial CO₂ emissions, C_{ij} is carbon emissions from the use of fuel j in
 170 industrial sector i , Q is total industrial output measured by value added, Q_i is the output of industrial
 171 industrial sector i , E_i is the total amount of energy consumed in sector i , E_{ij} is the amount of fuel j consumed in
 172 sector i , S in industrial structure, measured by the output share of sector i in industrial output Q , I is
 173 energy intensity, measured by energy consumption for per unit output, M is energy mix, measured by
 174 the share of fuel j in total energy consumption of sector i .
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176 The total changes of emissions in year T relative to those in the base year can be written in an additive
 177 form, as Eq. (2):

$$\Delta C_{tot} = C^T - C^0 = \Delta C_{act} + \Delta C_{is} + \Delta C_{ei} + \Delta C_{em} + \Delta C_{er} \quad (3)$$

178 where subscripts tot , act , is , ei , em , er denote the effects associated with overall activity level, industrial
 179 structure, energy intensity, energy mix, and emission rate, respectively. The detailed description of the
 180 calculation for all the components can be found in the SM.
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182 3.3 The additive nonparametric model

183 3.3.1 The extended-STIRPAT model

184 The standard IPAT model decomposes aggregate environmental pressure such as carbon emissions into
 185 contributions from population growth (P), affluence (growth in per capita income or consumption, A),
 186 and technology advances (T) (Ehrlich and Holdren, 1971). Deriving from this approach, a STIRPAT model,
 187 known as Stochastic Impacts by Regression on Population, Affluence, and Technology, was proposed by
 188 Dietz and Rosa (Dietz and Rosa, 1997) to overcome some limitations of regression in the original IPAT
 189 model. The STIRPAT model has been widely used and adapted to analyze the correlation between
 190 environmental impacts and the abovementioned driving factors. The standard STIRPAT model taking
 191 logarithms is formulated as Eq. (3):

$$\ln C_{it} = a + b \ln P_{it} + c \ln A_{it} + d \ln T_{it} + e_{it} \quad (4)$$

192 where the subscript i denotes cross-sectional units, t denotes time period, the constant a and exponents
 193 b , c , and d are the elasticities of environmental impacts on population (P), affluence (A), and technology
 194 (T), and e is the error term. STIRPAT has been a popular tool for analyzing the influence factors of
 195 regional CO₂ emissions (Miao, 2017; Shahbaz et al., 2016; Wang et al., 2013).
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4 197 Starting from the standard STIRPAT model, this study first substitutes the key driving factors under
5 198 scope with the ones in line with industrial development, then establishes an additive nonparametric
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7 199 regression model to accommodate the nonlinear relationship between the variables.

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9 200 The adjustments to the driving factors are presented below. As this model focuses on each industrial
10 201 sub-sector, the effects of population and affluence are reflected in the valued added factor, therefore,
11 202 the former two factors are replaced by industrial valued added. Second, the effect of technological
12 203 advances is divided into two components, namely, energy intensity and energy mix. The two
13 204 components differentiate technology improvements within the industrial manufacturing sub-sectors
14 205 (e.g., through energy efficiency measures) from those in energy supply sectors (e.g., through promoting
15 206 clean energy share in the supply mix). More details can be found in Section 4 and SM. The model is
16 207 therefore formulated as Eq. (4):

$$\ln C_{it} = \beta_0 + \beta_1 \ln Q_{it} + \beta_2 \ln I_{it} + \beta_3 \ln M_{it} + e_{it} \quad (5)$$

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19 209 The variables in the left and right sides of Eq. (4) are explained in Table 1, where C_{it} , Q_{it} , I_{it} , and M_{it}
20 210 denote carbon emissions, value added, energy intensity, and energy mix for sector i at year t ,
21 211 respectively. Particularly, we use the share of coal-class fuels (such as raw coal, raw coal, cleaned coal,
22 212 other washed coal, etc.) in total energy use to represent the energy mix.

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32 213 Table 1 Definitions of the variables in the regression model

Variable	Definition	Unit
C	CO ₂ emissions	Million tons (Mton)
Q	Value added	Billion yuan
I	Energy intensity, energy consumed per unit value added	Petajoule/Billion yuan
M	Energy mix, the share of coal in total energy consumption	Percentage

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42 214 The linear regression form of Eq. (4) can be interpreted as an extension of the LMDI decomposition. The
43 215 decomposition clearly illustrates the absolute contributions from each variable, whereas the regression
44 216 is employed to demonstrate the direction as well as the independent relative change in the response
45 217 variable over the explanatory variable while holding other variables constant. Nevertheless, the
46 218 parametric model of Eq. (4) is inclined to oversimplify the unexpected characteristics and unknown
47 219 relationships since it presumes the linear relationships between explanatory and response variables
48 220 (Wang and Wang, 2011).

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3.3.2 The nonparametric model

Nonparametric regression models exclude presumptions on the relationship between variables, which is considered an advantage over conventional parametric models. Yet they also have limitations such as the problem of high dimensionality. Nonparametric models in an additive form has been proposed to provide a compromise between the constrained linear model and the flexible nonparametric regression model (Buja et al., 1989; Xu and Lin, 2015). It uses a one-dimensional smoother in lieu of p-dimensional smoother for nonparametric regression models in order to avoid the curse of dimensionality (Buja et al., 1989). As such, they were also adopted to examine the relationship between CO₂ emissions and urbanization and industrialization (Xu and Lin, 2015). Following this approach, we further reformulate the model by adding the nonparametric components to Eq. (4). The new form is taken as Eq. (5):

$$\ln C_{it} = \alpha_0 + f_1(\ln Q_{it}) + f_2(\ln I_{it}) + f_3(\ln M_{it}) \quad (6)$$

where $f(\cdot)$ denotes a nonparametric function, with a shape not restricted to a specific parametric family such as polynomials, this representation is a key difference between parametric and nonparametric regression. Many methods such as kernel functions or spline-smoothing can be used for estimating the nonparametric models. Combining the linear part and the nonparametric part in an additive manner, we obtain the model formulated as Eq. (6):

$$\ln C_{it} = \alpha_0 + \beta_0 + \beta_1 \ln Q_{it} + \beta_2 \ln I_{it} + \beta_3 \ln M_{it} + f_1(\ln Q_{it}) + f_2(\ln I_{it}) + f_3(\ln M_{it}) + e_{it} \quad (7)$$

We use a spline approximation to the nonparametric components. With this approximation, each nonparametric component is represented by a linear combination of spline basis functions. In this way, $f(\cdot)$ is treated as a spline function, which consists of a linear combination of several basis functions.

Denote $b(\cdot)$ as the basis function, λ_k as the unknown parameters, shown in Eq. (7):

$$f(x) = \sum_{k=1}^K \lambda_k \cdot b_k(x) \quad (8)$$

The regression spline estimator for $f(x)$ can be obtained by solving:

$$\hat{\lambda} = \arg \min_{\lambda} \sum_{n=1}^N (y_n - \sum_{k=1}^K \lambda_k b_k(x_n))^2 \quad (9)$$

The statistical problem is to determine which additive components are nonzero. There are different ways for variable selection in nonparametric additive models (Huang et al., 2010). Under suitable smoothness assumptions, the $f(\cdot)$ can be well approximated by functions in Eq. (8). In search for the

249 estimators, an iterative procedure called the back-fitting algorithm is used to fit an additive model,
250 which is also employed in this study. A more detailed description of the algorithm can be found in
251 (Breiman and Friedman, 1985).

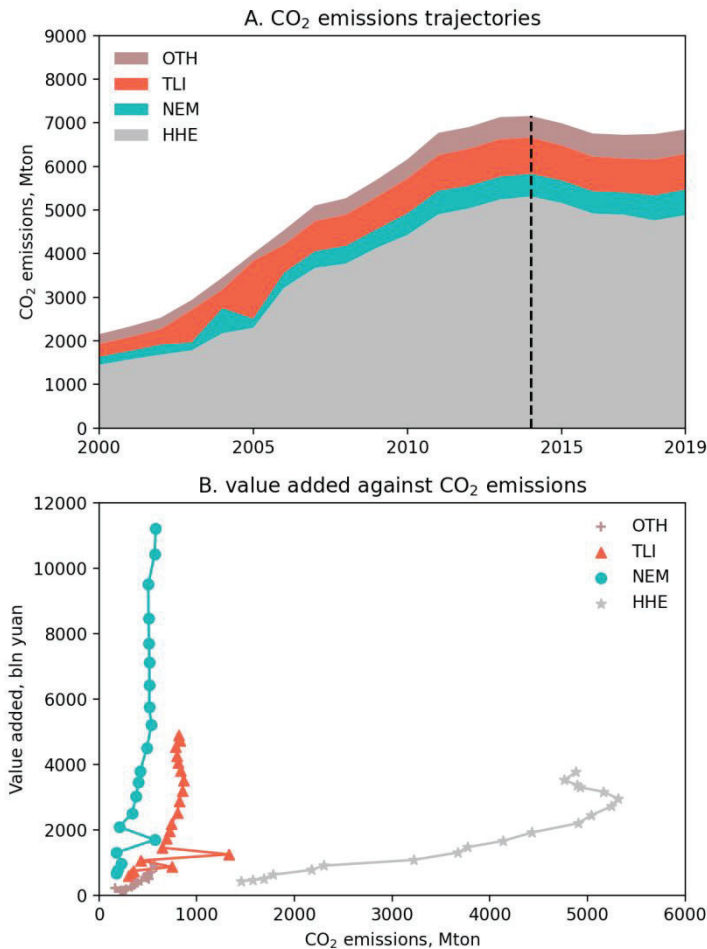
252 3.4 Data and assumptions

253 We collected the raw data with regards to value added and fuel consumption and other variables in the
254 past two decades between 2000 and 2019, mainly from China's National Bureau of Statistics (China
255 National Bureau of Statistics, 2021) and (China National Bureau of Statistics, 2021). Some boundary
256 issues need to be addressed, where further processing is required. For example, the classification of
257 industries has been adjusted several times. In the National Standard of Industrial Classification
258 (GB/T4754-2011), Chinese industrial sectors are classified into three big categories: mining,
259 manufacturing, and energy (electricity, gas, and water) production and supply. There are 7, 31, and 3
260 sub-sectors within each category, respectively. This classification was updated from the 2002 version,
261 which contained 38 sub-sectors in total. To guarantee data consistency, we adjusted the classification
262 into 36 sub-sectors throughout the entire period under this study. A detailed description of this new
263 classification and the associated data processing are presented in the SM.

264 The output data used in this study is sub-industrial value-added at the constant price level. This study
265 adopted the approach as proposed by (Chen, 2011) to cope with the reconstruction of statistical data of
266 sub-industry sectors in China. The final energy carriers considered in this study are raw coal, cleaned
267 coal, other washed coal, coke, coke oven gas, other gas, other coking products, crude oil, gasoline,
268 kerosene, diesel, fuel oil, liquid petroleum gas (LPG), other petroleum products, natural gas, heat,
269 electricity, and other energy carriers. Energy consumption data for the 36 sub-sectors are collected from
270 (the China National Bureau of Statistics, 2021). Nevertheless, accounting emissions could also suffer
271 from significant uncertainties with respect to heating value, carbon content, and oxidation rate. CO₂
272 emissions are calculated based on energy consumption and emission factors recommended by (IPCC,
273 2006; Shan et al., 2020). Moreover, the process-related CO₂ emissions, in particular from the cement
274 industry, is calculated by the cement output and emission factor on an annual basis.

275 Fig. 2 shows the CO₂ emissions and the aggregated value added for the four grouped industry sectors
276 between 2000 and 2019. The emissions of the four grouped industry sectors peaked at 7155 Mton in
277 2014 in the past two decades and then dropped by 2.3% in 2015, forming a plateau stage towards 2019.
278 This drop mainly came from the six heavy sub-industry sectors identified as the key areas to implement

279 the policies of “energy-saving and emissions reduction” by the government. Fig. S1 in the SM shows the
 280 largest shares of energy consumption came from the six energy intensive sectors, which collectively
 281 consumed 75% of energy in industry sectors or 51% of the national total.



282 Fig. 2 CO₂ emissions and value added of the four sub-sector groups from 2000 to 2019. Note: HHE-heavy
 283 industry with high energy intensity, NEM-new emerging industry, TLI-traditional light industry, OTH-
 284 others.
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287 4. Results and scenario analysis

288 4.1 Decomposition results

289 Decomposition analysis in this study is carried out over the entire time scope. Fig. 3 shows the results of
 290 decomposing the relative changes in China’s industrial CO₂ emissions, measured as the change rate of
 291 CO₂ emissions for each year relative to the year 2000; this change is decomposed into the contributions
 292 of five factors, i.e., value added, energy intensity, industrial structure, energy mix, and emission rate.

293 The decomposition results show that the quick expansion of industrial production, represented by
 294 increasing value added, was the main driving force in the emissions, as its contributions increased by 4.5
 295 times between 2000 - 2019. The energy mix also contributed positively to a small share of the emissions
 296 growth. On the contrary, energy intensity served as the primary factor for curbing emissions, which
 297 indicates a remarkable achievement of energy efficiency gains and technological advancement. The
 298 emissions reduction attributable to this energy efficiency and technological effect increased over time
 299 and are dominant in this period. In addition, industrial structural change also contributes to reduced
 300 emissions: it contributed 686 Mton emissions reductions between 2000 and 2013, and then increased
 301 reductions to 798 Mton between 2014 and 2019.

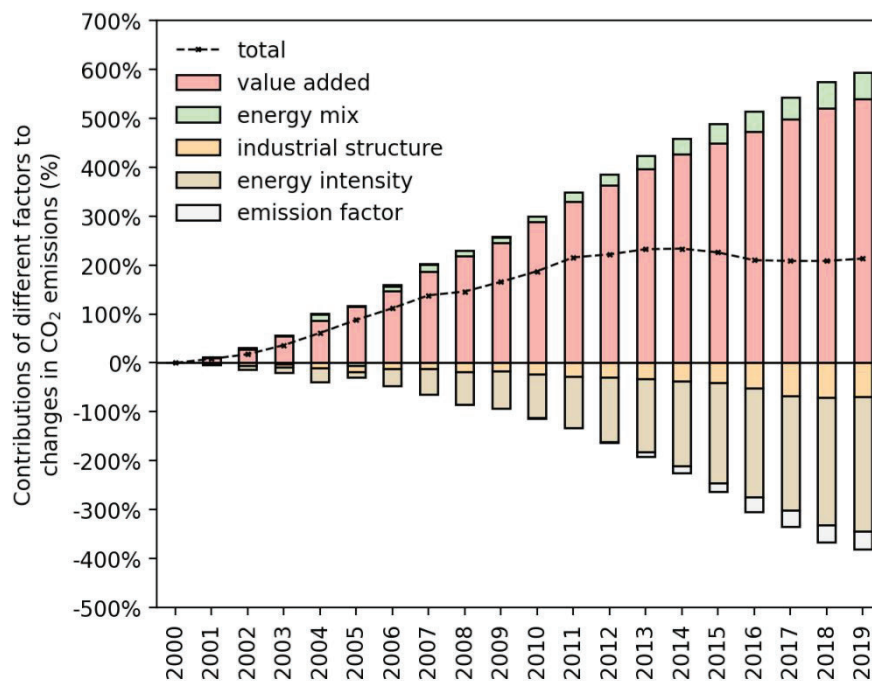
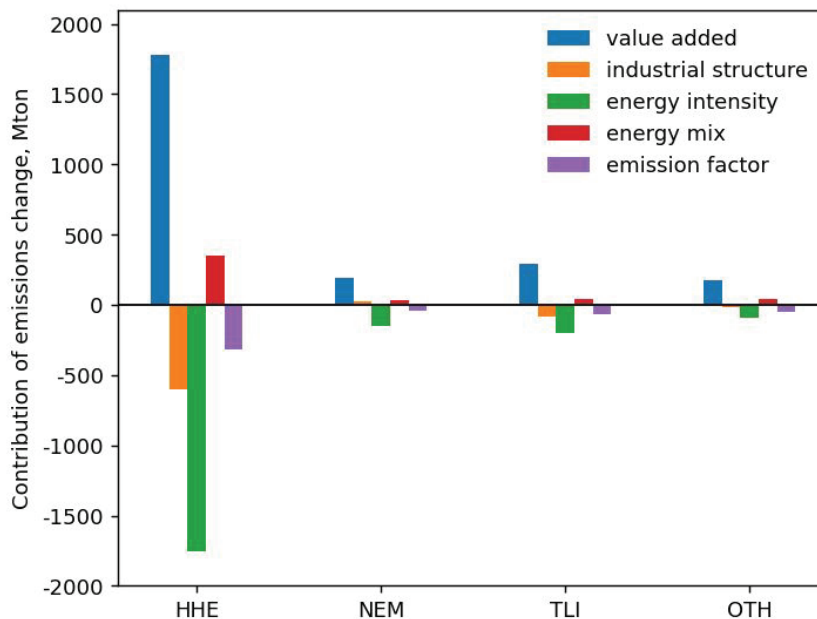


Fig. 3 Contributions of the five factors to the emissions change over time

304 These findings are in line with the conclusions from other studies. In addition, this study also performs
 305 an in-depth attribution analysis to examine the contributions from each of the 36 subsectors to the total
 306 emissions change. Fig. S2 in the SM shows the results of attribution analysis for the 36 sectors regarding
 307 their respective contributions to the emissions change resulting from value added and energy intensity.
 308 In particular, the six highest energy-intensive sectors collectively contributed 68% to the increased
 309 emissions resulted from value added, among which ferrous press accounted for 30%.

310 From 2014 to 2019, The trend of the aggregate industry emissions showed the first-ever consecutive
 311 decline over the last two decades. During this period, the growth of total national emissions also came

312 to a halt, which has been discussed by some studies (Zheng et al., 2019). Fig. 4 zooms in the
 313 contributions of the four groups of sub-sectors and illustrates that the heavy industries, particularly
 314 ferrous press and nonmetal production, were the main contributors to this emissions change. It is
 315 interesting to find that although the expansion of heavy industry volume continued, industry structure
 316 upgrade and energy intensity improvement contributed 798 Mton and 2705 Mton emissions reduction,
 317 thereby offsetting the incremental emissions from scale expansion over this period.



318 Fig. 4 Decomposed contributions to the total emissions reduction between 2014 and 2019.

319 Note: abbreviations in the x-axis, HHE-heavy industry with high energy intensity, NEM-new emerging
 320 industry, TLI-traditional light industry, OTH-others.
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323 4.2 Model regression and empirical results

324 The estimation results of different linear models compared with the linear part of the nonparametric
 325 model are summarized in Table 2. More details, such as the results of the panel unit root test, are
 326 provided in the SM. The results suggest that the linear part coefficients are consistent with those of the
 327 linear models, despite some minor differences in significance levels. The results also show that the
 328 nonparametric model has a relatively small residual sum of squares (RSS).

329 Table 2 Estimation results: model comparison

Model	Variables	HHE	NEM	TLI	OTH
Nonparametric	Intercept	0.197***	-0.024	0.047***	0.140

model: linear	lnQ	0.724***	0.659***	0.577***	0.483*
part	lnI	0.453***	0.838***	0.855***	0.684***
	lnM	-0.301***	0.010	-0.007***	-0.245
	RSS	1.552	0.837	2.796	2.163
	R ²	0.995	0.99	0.992	0.974
	AIC	-294	-284	-385	-6.11
Linear fixed	Intercept	-1.586***	-1.915***	-2.609***	-2.646***
effects	lnQ	1.039***	0.979***	1.078***	1.118***
model	lnI	0.702***	0.863***	0.922***	1.017***
	lnM	-0.029	-0.071***	-0.275***	-0.225**
	RSS	7.764	1.334	5.144	4.238
	R ²	0.977	0.982	0.985	0.960
	F-statistic	2286***	2274***	4911***	412***
	Observations	180	144	252	72
Linear random	Intercept	-2.073***	-2.030***	-2.097***	0***
effects model	lnQ	0.989***	1.020***	1.001***	0.789***
	lnI	0.946***	0.826***	0.904***	0.629***
	lnM	-0.069**	0.021	-0.129***	-0.076
	RSS	0.955	1.166	3.334	3.336
	R ²	0.975	0.969	0.963	0.849
	F-statistic	2270***	1437***	2127***	129***
Pool model	Intercept	-1.372 ***	-2.040 ***	-2.328 ***	-2.333 ***
	lnQ	0.980 ***	1.004 ***	1.026 ***	1.082 ***
	lnI	0.744 ***	0.865 ***	0.939 ***	1.012 ***
	lnM	0.031	-0.061 **	-0.226 ***	-0.142 ***
	RSS	8.945	2.084	6.687	5.234
	R ²	0.976	0.979	0.982	0.954
	F-statistic	2386***	2122***	4389***	472***

330 Significance level: * p<0.05, ** p<0.01, *** p<0.001

331 The results demonstrate that the established nonparametric model can not only grasp the linear
 332 relationship but also capture the nonlinear contributions from the key driving factors, including
 333 industrial volume, energy intensity, and energy consumption mix, to the sectoral carbon emissions. It
 334 thus functions as a proper tool for performing scenario analysis towards a mid-term future.

335 4.3 Scenario analysis

336 Emission scenarios in the mid-term future largely depend on the change of the three investigated
 337 variables, i.e., value added, energy intensity and energy mix. In this study, the constructed regression
 338 model is used for scenario analysis until 2040. The scenarios are set up following the narratives of the
 339 shared socioeconomic pathways (SSPs) (O'Neill et al., 2017; Riahi et al., 2017). Table 3 briefly describes
 340 the SSPs and summarizes how they are reflected in the scenario setup of this study, more specifically,

341 the change of the three driving factors representing relevant policies imposed in China's industry sectors
342 under each SSP. A detailed list of parameter settings is provided in Table S5 in the SM.

343 Table 3 Implementation of the SSP narratives in scenario analysis of this study.

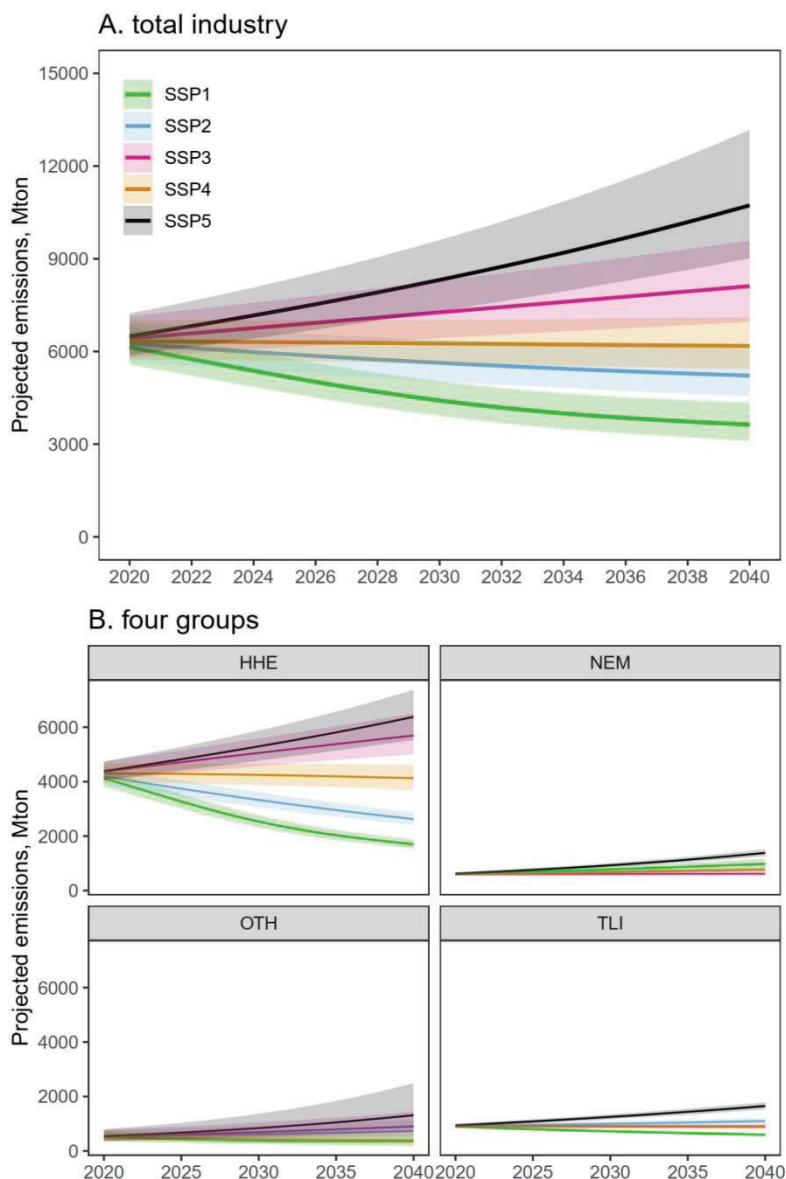
	Brief description (O'Neill et al., 2017; Riahi et al., 2017)	Implementation in this study
SSP1	Sustainability – Taking the Green Road. Inclusive development that respects perceived environmental boundaries. Consumption is oriented toward low material growth and lower resource and energy intensity.	Innovation-oriented industrial development decoupled from environmental pollution. Fast growth of NEM, in contrast with a rapid decline of HHE, significant improvement in energy intensity.
SSP2	Middle of the Road. Technological trends do not shift markedly from historical patterns. Slow progress in achieving sustainable development goals.	Continuation of the current trend. Average-speed growth of NEM, along with a gradual decline of HHE. Slow progress made in energy intensity improvement.
SSP3	Regional Rivalry. Concerns about competitiveness and security, Consumption is material-intensive.	Slow growth of NEM, along with a continued growth rate of HHE as well as other industry sectors. Slow improvement of energy intensity.
SSP4	Inequality. Increasing disparities between an internationally-connected society that contributes to knowledge- and capital-intensive sectors of the global economy and a fragmented collection of lower-income, poorly educated societies.	Medium-speed growth of NEM and TLI, a continued slow expansion of HHE and OTH. Moderate improvement of energy intensity.
SSP5	Fossil-fueled Development-Taking the Highway. Economic and social development is coupled with the exploitation of abundant fossil fuel resources and the adoption of resource and energy-intensive lifestyles.	Relative high-speed growth of NEM, along with a medium-speed expansion of other sectors. Increasing trend of energy intensity.

344 Following these storylines, the evolving trends of the three key driving factors are calculated and
345 illustrated in Fig. S3 in the SM. A substantial difference can be observed between these scenarios. For
346 instance, the aggregated value added of all the 36 sub-sectors increases at the highest rate in SSP1 and
347 at the lowest rate in SSP3, mainly driven by different development patterns of the four industry groups.
348 The gap of value added between NEM and HHE expands significantly in SSP1. The volume of NEM was
349 approximately 2.8-fold the size of HHE in 2019. This ratio increases to 17.5 in 2040 in SSP1, whereas it
350 shrinks to 2.2 in SSP3, which assumes a positive growth rate of HHE as opposed to the negative rate in
351 SSP1. Change of energy intensity is relatively moderate. Nevertheless, the disparities across sectors and

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4 352 scenarios are also striking. In 2040, SSP1 has half of the energy intensity for HHE compared to SSP5
5 353 where the development relies on fossil fuel consumption.
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8 354 Emissions pathways in the five scenarios are presented in Fig. 5, where Panels A and B show the total
9 355 emissions of the whole industry and the emissions of the four groups, respectively. The shaded areas
10 356 represent the results of a 95% confidence interval. The total industrial emissions follow absolute
11 357 declining trajectories in three scenarios, that is, SSP1, SSP2, and SSP4. SSP1 features the lowest level of
12 358 emissions, dropping by 43% from 6723 Mton in 2019 to 3770 Mton in 2040. In contrast, SSP5 sees the
13 359 highest emissions with an increase of two-thirds at the end of this period. The overall trend of the other
14 360 scenario with an upwards trend, SSP3, is at a much more modest slope compared to SSP5. However, its
15 361 uncertainty range shows a small possibility that the emissions might also decrease. Emissions peaking
16 362 strongly relies on the evolution of key driving factors such as energy intensity and energy mix.
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23 363 Regarding structural change, another interesting finding is that even in the most optimistic scenario of
24 364 SSP1, HHE still accounts for the largest share of the total industrial emissions. However, the contribution
25 365 from HHE declines across all five scenarios. This share in 2040 ranges from 47% in SSP1 to 70% in SSP3,
26 366 all of which is lower than the share in 2019. The most significant structural change in terms of value
27 367 added occurs in SSP1, where NEM increases from 54% to 77% between 2019 and 2040, and HHE
28 368 declines from 18% to 5% over the same period. SSP3 is characterized by a relatively stable structure,
29 369 HHE and NEM make up 21% and 51% of the total value added in 2040, respectively. A comparison
30 370 between these scenarios suggests that a significant structural change could slash emissions by 30-45% in
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373 Fig. 5 Projected emission pathways of the industry sectors in the five scenarios. Note: HHE-heavy
374 industry with high energy intensity, NEM-new emerging industry, TLI-traditional light industry, OTH-
375 others.
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377 **5. Policy implications and conclusions**

378 **5.1 Enablers for the historical structural change**

379 Our analysis shows that rapid increases in energy use and carbon emissions between 2000 and 2019 can
380 be mainly explained by the expansion of heavy industries. Improvements in energy intensity (including
381 industrial technology changes) and industrial structure became the dominant factors in curbing the

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4 382 increasing emission trend, in particular since 2014. More recent structural changes in China's industrial
5 383 composition and development have significantly reduced the associated energy consumption and
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7 384 carbon emissions. These improvements can be partly attributed to the implementation of the "energy-
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9 385 saving and emissions reduction" policies over the last decade, in which the six highest energy-consuming
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11 386 subsectors were targeted by the government as the key areas for improvement. Energy consumption
12 387 per unit GDP dropped by 19.1% and 18.2% over the periods of the 11th five-year-plan (FYP, 2005-2010)
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14 388 and the 12th FYP (2010-2015). Further, a target of a 15% decrease in this indicator between 2015 and
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16 389 2020 was set by the 13th FYP (China State Council, 2016). In this context, a few studies analyzed the
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18 390 possible turning point in recent years for China's coal use and its impact on CO₂ emissions. Qi et al.
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20 391 argued that China's economic growth seems to have decoupled from an increase in coal consumption,
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22 392 thanks to a structural shift away from heavy industry, and more proactive policies on air pollution and
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24 393 clean energy have caused China's coal use to peak (Qi et al., 2016). Jackson et al. pointed out rapid
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26 394 growth in global CO₂ emissions from fossil fuels and industry ceased in 2014 and attributed this to
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28 395 decreased coal use in China (Jackson et al., 2016). The year 2014 also marks a watershed in the
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30 396 transition of China's industrialization process. Before 2014, the expansion rates of the six emission-
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32 397 intensive sectors outpaced their improvements in energy efficiency, resulting in increased industrial
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34 398 energy consumption and emissions. However, structural changes seemed to speed up after 2014, as
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36 399 many heavy industry sectors faced overcapacity. For example, the average capacity factor of crude steel
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38 400 and coal production in China both dropped even below 70% in 2015 (China Iron and Steel Association,
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40 401 2019). At the same time, their energy use for per unit production kept decreasing, implying a continuing
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42 402 trend of energy efficiency and emissions reduction in both sectors.

39 403 5.2 Implications of reaching emissions peak and carbon neutrality

41 404 A deep understanding of the driving forces behind the historical changes will improve the future
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43 405 projection of energy consumption and carbon emissions. The scenario results in this study suggest that
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45 406 regardless of the uncertainty reflected in scenario settings, heavy industry will continue to be the largest
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47 407 share of total industrial emissions across all the five scenarios through 2040. This indicates that
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49 408 mitigating emissions from these industry sectors through multiple measures is pivotal to reaching the
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51 409 ambitious targets. Transitioning towards innovation-driven industrial development is thus one of the
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53 410 most important mitigation measures to be taken. Our study suggests a significant structural change in
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55 411 sub-industry sectors could lead to a 30-45% emissions reduction in 2040 compared to the cases with
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57 412 minor structural improvements.

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4 413 As China enters an era of post-industrial development, the share of industry sectors in the economic
5 414 outputs has been shrinking. In 2019, industrial value added comprised approximately 33% of the total
6 415 GDP, decreasing from the share of 40% in 2001 (China National Bureau of Statistics, 2021). The central
7 416 government also launched the so-called “supply-side structural reform” in 2015 by focusing on five key
8 417 tasks: cutting overcapacity, destocking, deleveraging, lowering costs, and improving weak links (China
9 418 National Bureau of Statistics, 2021). To achieve excessive capacity reduction, the government launched
10 419 a supply-side structural reform and met the yearly target of reducing 45 Mton of steel and 250 Mton of
11 420 coal production capacity ahead of schedule before the end of 2016 (China National Bureau of Statistics,
12 421 2020). Although the development of these emissions-intensive sectors remains uncertain in the future,
13 422 it is more likely that innovation-driven manufacturing sectors will take the lead in powering the new
14 423 economic engine.

15 424 In pursuit of sustainable development, China’s government seeks to continually upgrade its industrial
16 425 structure by proposing measures such as emissions trading schemes and financing green development.
17 426 These measures anticipate the need to shape to a large extent patterns of energy consumption and CO₂
18 427 emissions in the future. If this trend continues, the government’s target of peak emissions by 2030
19 428 would be achievable. Nevertheless, reaching carbon neutrality depends not only on industrial structural
20 429 change but also on other factors such as low-carbon or zero-emission energy systems and the
21 430 implementation of negative emissions technologies.

22 431 5.3 Limitations and implications for future research

23 432 This study attempts to address uncertainty in future structural change by employing a combination
24 433 method of scenario analysis and Monte Carlo simulations to cover a wide range of possibilities. Despite
25 434 these efforts, the results from this study are also reflect methodological limitations, limitations in the
26 435 accuracy of energy statistics, and of carbon emissions accounting methods. In addition, a detailed
27 436 bottom-up model for examining a disruptive energy system transformation could be developed to
28 437 perform cost-benefit analysis of more decarbonization pathways for industry sectors. Moreover, how
29 438 specific policy instruments would impact both supply-side and demand-side of each industry sub-sector
30 439 could provide more granular information for a further deepened analysis.

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53 ¹ This share excludes construction. In the national economy accounting categories, “the secondary industry”
54 includes both industry and construction, whereas in this study, industry comprises those sub-sectors belonging to
55 mining, manufacturing and electricity, water and gas supply, more detailed description of these sectors can be
56 found in Supporting Information.

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