Dynamic risk analysis for Seveso sites

Nicola Paltrinieria, Genserik Reniersb, c, d

a Norwegian University of Science and Technology NTNU, Department of Production and Quality Engineering, Trondheim, Norway

b Faculty of Applied Economics, University of Antwerp Operations Research Group ANT/OR, Antwerp, Belgium

c Center for Corporate Sustainability (CEDON), HUB, KULeuven, Brussels, Belgium

d Safety Science Group, TU Delft, Delft, the Netherlands

# Abstract

The accident that occurred in Seveso in 1976 changed our approach to risk assessment forever. For instance, it led to drafting specific European directives to prevent major accident hazards. Their focus is on industrial sites handling dangerous substances and denominated “Seveso sites”. Their operators have the obligation to provide specific information to the competent authorities, such as safety reports. However, risk analysis studies usually provide a static picture of the site status, while the system constantly evolves or degrades. For this reason, this contribution suggests a dynamic risk analysis approach aiming to continuously calibrate and improve, based on new related evidence and lessons learned. The work suggests focusing on such early deviations to lower the probability of high impact low probability (HILP) events. Three complementary methods may be used to process such information: dynamic hazard identification, dynamic analysis of initiating events, and dynamic analysis of consequences. A representative example of their potential is provided by comparing their capabilities with the causes that led to the Seveso catastrophe. Despite its limitations, Dynamic Risk Analysis represents an opportunity for improved decision-making support and critical risk communication.

# Keywords

Dynamic risk analysis; Seveso site; Hazardous substances; DyPASI; Risk Barometer; Thermal Risk Index.

# Introduction

In 1976, a major accident occurred in a small chemical plant in Seveso (near Milan, Italy) and it changed our approach to risk assessment forever. Dispersed dioxin into the local atmosphere and environment, as a result of pressure relief venting following a reactor runaway accident, led to skin disease chloracne in about 250 people and caustic soda burns in about 450 people. A large are of land, about 17 km2, was contaminated and about 4 km2 was made uninhabitable [1].

This urged to draft the first Seveso Directive [2], intended both to prevent major hazards and to protect workers and citizens. After almost 40 years, on 1 June 2015, the European Union (EU) member (and associated) states brought into force the laws, regulations and administrative provisions necessary to comply with the EU Directive denominated Seveso III [3]. It replaces the previous Seveso II directive [4] and deals with the control of on-shore major accident hazards involving dangerous substances. Seveso III responds to the need of ensuring appropriate precautionary actions for high level of protection for citizens, communities and the environment throughout the Union [3].

Operators of sites where hazardous substances are handled should take all the necessary measures to prevent major accidents, mitigate their consequences and recovery from them. Such establishments range from explosive storage facilities and fuel and gas depots to complex process industries. They are denominated “Seveso sites” (further categorized in lower- and upper-tier establishments). The directive defines hazardous substances and quantity thresholds for lower and upper tiers [3]. The operators have the obligation to provide specific information to the state competent authorities, under the form of:

* A major accident prevention policy (MAPP) setting out the operator overall approach, measures (including safety management system and emergency planning) to control major accident hazards.
* A safety report (for upper-tier sites) to demonstrate that all that is necessary has been done to prevent major accidents and prepare emergency plans and response measures. The operator is required to review the safety report at least every five years.
* Information from inspections to demonstrate that the data and information in the safety report adequately reflect the conditions in the establishment.
* Information to assess the effects on human health and environment of an occurred major accident.
* Information and data at any time if requested.

Some EU member and associated countries have also developed specific methods to regularly collect and monitor such information. This would also allow competent authorities and states to assess risk trends of Seveso sites. However, there is not a consolidated approach for such periodic monitoring. A risk analysis study is usually performed during the design phase or early life of a system and draws a static picture of what its safety measures are. While the system constantly evolves or degrades, the Seveso site safety report is updated approximately every five years – or in case of major accident or inspections by the competent authority, demonstrating that the report does not reflect the conditions of the establishment. For this reason, this contribution suggests a dynamic risk analysis approach aiming to continuously calibrate and improve based on new related evidence and lessons learned from the ever-changing reality.

This work introduces high impact low probability (HILP) accidents for Seveso sites and how they may be defined. Focusing on early warnings, deviations and past events is suggested to lower the probability of HILP events. Such Small Things may be used for risk analysis iteration, in order to progressively improve and refine the evaluated risk picture. The study shows how these last developments represent an improvement of risk analysis, by comparing dynamic risk analysis capabilities with what occurred in the Seveso accident. Finally, generic benefits and limitations of dynamic risk analysis are discussed and conclusions are drawn.

# Considering Small Things

Pasman [5] affirms that events in the process industry involving hazardous materials, such as the ones handled in Seveso sites, represent the most dreadful risk. Loss of control of such substances has the potential to cause HILP accidents [5]. High consequence means catastrophic losses, sometimes with huge loss of human life. On the other hand, such events have may have very low probability and may not happen in our lifetime.

Such events have been widely studied and discussed by several recent related works. For instance, Paltrinieri et al. [6,7] defines the concept of “atypical accidents”, which may address a aspecific aspect of Pasman’s HILP events. Atypical accidents are event that were "not captured by hazard identification methodologies because deviating from normal expectations of unwanted events or worst case reference scenarios." An atypical accident may occur when hazard identification does not produce a complete overview of system hazards [6,7]. Taleb [8] defines rare catastrophic events that have never been encountered before as Black Swans. According to him, such events can be explained only after the fact and cannot be anticipated. However, Paté-Cornell [9] and Haugen and Vinnem [10] warn against the misuse of the Black Swan concept. This should not be a reason for ignoring potential scenarios or waiting until a disaster happens to take safety measures and issue regulations against a predictable situation. On the contrary, it should represent an incentive to continuously learn and improve.

As an answer to potentially unknown HILP events, the concept of Dragon-Kings, theorized by Sornette [11], may be of help. “Kings” because such events are extreme and outliers (in analogy with the kings’ wealth). “Dragons” because they are unlike anything else, out of the bestiary. The study on Dragon-Kings is rooted in geophysics [12]. In fact, one of the Sornette's earlier works addressed the prediction of earthquakes [13]. He saw that some degrees of organization and coordination could serve to amplify fractures, which are anyway always present and forming in the tectonic plates. Organization and coordination may turn small causes into large effects, i.e. explosive ruptures such as earthquakes, which are characterized by low probability.

Extreme accidents are the result of a particular combination of single events, some of which may be considered as deviations from normal/optimal conditions. Paltrinieri et al. [14,15] firstly define such deviations as early warnings, but, lately, Paltrinieri and Khan [16] associate such deviations with the concept of “Small Things”. Small things might be recurring old issues in a plant or organization, which do not need imaginative definitions to be prevented, but perhaps only the compliance with already present procedures. Acting on Small Things would allow breaking the chain of events and lower the probability for major unpredictable accidents.

In the last decade, increasing attention has been dedicated to evaluation and monitoring of early deviations through appropriate indicators, as a way to assess and control risk. Indicators can be represented by a series of factors: physical conditions of a plant (equipment pressure and temperature); number failures of an equipment piece; maintenance backlog; number of emergency preparedness exercises; amount of overtime worked; etc. A number of indicator typologies have been theorized and used. Øien et al. [17] affirm that we can refer to risk indicators if: they provide numerical values (such as a number or a ratio); they are updated at regular intervals; they only cover some selected determinants of overall risk, in order to have a manageable set of them. The latter feature has quickly become outdated due to the extensive collection that is being carried out in industry and the attempts made to process and elaborate larger numbers of them. For instance, for the first time since the first Seveso directive was issued in 1982, Seveso III mentions specific procedures for safety performance indicators and/or other relevant indicators, to use for monitoring the performance of safety management systems [3]. Table 1 reports how such suggestion has been received in the EU member and associated countries – Seveso III implementation or work of consultants for the competent authorities are considered.

Table 1 Characteristics of Seveso monitoring approaches in the EU member and associated countries

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Country** | **Indicators** | **Further classification of Seveso sites** | **Notes** | **Ref.** |
| *Past events* | *Safety performance indicators* |
| **United Kingdom** | Related incidents and dangerous occurrences are not only reported to the British competent authorities (Health and Safety Executive, Environment Agency and SEPA), but also regulated by RIDDOR (Reporting of Injuries, Diseases and Dangerous Occurrences). The causes of the reported incidents are reviewed periodically. | The competent authorities require all major hazard establishments and duty holders to measure their performance on the control of major hazard risks by way of process safety performance indicators (PSPIs).  | The competent authorities employ prioritisation of Seveso sites with respect to safety of persons and environment. Sites are classified in four safety groups (A-D). | The COMAH Regulations 2015 implement the majority of the Seveso III Directive in Great Britain (Northern Ireland produces its own regulations). | [3,18–22] |
| **France** | Accidents and incidents are collected in the database ARIA (Analysis, Research and Information on Accidents). The French Ministry of Ecology at BARPI (Bureau for Analysis of Risks and Industrial Pollution), presents annual records as incident indicators and KPIs (Key Performance Indicators). | The French national competence centre for industrial safety and environmental protection (INERIS) identified the need to employ indicators for industrial safety. A specific method was defined to develop, select and use an appropriate “Safety Performance Indicator System” (SIPS). | / | The decrees 2014-284 of 3 March 2014 and 2014-285 of 3 March 2014 implement the Seveso III directive in France. | [3,22–26] |
| **Italy** | Near misses, incidents and accidents are reported to the competent authority. | The Italian regulation states that safety performance monitoring should be at least based on the evaluation of indicators and their trend. | / | The legislative decree 105 of 26 June 2015 implements the Seveso III directive in Italy. | [3,22,27,28] |
| **Netherlands** | A special approach for collecting accidents involving dangerous substances in Seveso sites was developed. It is designed for the Major Hazard Control Directorate of the Labour Inspectorate. The database involves about 260 accidents that occurred in the period 2004-2013. | The new Dutch decree introduces the use of indicators providing information on the safety performance of a company handling hazardous substances. The Dutch National Institute for Public Health and the Environment (RIVM) has drawn up a guidance for use of such indicators. | / | The decree Brzo (Besluit risico's zware ongevallen) 2015 implements the Seveso III directive in the Netherlands.  | [3,22,29,30] |
| **Finland** | The Finnish Safety Technology Authority (TUKES) uses accidents, near-miss cases, fault and failure lists to assess the performance of safety management systems. | Other indicators are used to assess the performance of safety management systems: investments regarding safety, cleanliness level, general tidiness, good order, follow-up of recorded faults, safety tours, follow-up of safety level statistics. | Seveso sites are classified based on legislative, technical, operational and organizational elements. | The government decree 685 of 21 May 2015 implements the Seveso III directive in Finland. | [3,22,31,32] |
| **Norway** | The Norwegian Directorate for Civil Protection and Emergency Planning (DSB) collects nonconformities, near misses and accidents according to the Seveso regulations.  | The Norwegian research institute SINTEF suggests a methodology for monitoring the safety trend in and around Seveso establishments based on safety performance indicators. | / | A new regulation was defined for Seveso sites (FOR-2016-06-03-569), which implements the Seveso III directive in Norway. | [3,22,33] |

Table 1 reports not only how indicators are used (or suggested), but also how past events are considered. In fact, they are collected by the competent authorities of all EU member and associated countries [3] and may indicate themselves the safety performance of a Seveso site and can be identified as lagging indicators. One of the most complete monitoring approaches is suggested in the United Kingdom, where the competent authorities require systematic collection of past events and safety performance indicators. Such information may be periodically reviewed based on a priority classification of Seveso sites [18–21]. Past events are collected in a publically accessible database in France [26]. Use of safety performance indicators is not mentioned on the national regulations of France and Norway [25,26,33], but is suggested by the French national competence centre for industrial safety and environmental protection (INERIS) [23] and the Norwegian Research institute SINTEF [22]. Both the Italian and Dutch relevant regulations address safety performance monitoring based on indicators and their trends [27,30], and the Dutch National Institute for Public Health and the Environment (RIVM) has drawn up a guidance for use of such indicators [29]. Finally, a different type of indicators are used in Finland, where Seveso sites are also classified based on legislative, technical, operational and organizational elements [31,32].

The quantitative risk assessment (QRA) usually carried out to comply with the Seveso III regulation [3] is performed mainly during the design phase. For this reason, it only describes a static risk picture of the system [34]. This is a limitation because the assessment does not cover the natural evolution and change of an industrial system and does not allow exploiting the growing amount of information from indicators. Villa et al. [34] provides and extensive review on this issue. Khakzad et al. [35–38] have extensively worked on the application of Bayesian networks to dynamic risk assessment problems in the chemical process industry. An important contribution to overcome the issue of dynamicity is represented by the recent book on “Dynamic Risk Analysis in the Chemical and Petroleum Industry” [39].

# Risk analysis iteration

The classic “triplet definition of risk” by Kaplan and Garrick [40] states that risk (*R*) can be expressed by what can go wrong (scenario *s*), what likelihood it will have (probability *p*), and how severe consequences will be (consequence *c*):

$R=f(s,p,c)$ (1)

Thus, iteration of risk assessment may be performed on three levels by focusing on one of its three variables: *s*, *p* or *c*. Identification of accident scenarios is performed as first step of risk analysis (core of risk assessment), as depicted by the NORSOK Standard Z-013 on Risk and Emergency Preparedness Analysis [41] (Figure 1). Probability and consequence are respectively addressed by the risk analysis steps focusing on initiation events and consequences (steps 2 and 3 in Figure 1). Iteration of the three steps would allow continuous update of the risk picture (step 4 in Figure 1) reflecting the real conditions of the establishment.



Figure 1 Risk analysis flow chart and suggested iterations

Aven and Krohn [42] suggest including a new dimension in the definition of risk: the knowledge dimension *k* (2).

$R=f(s,p,c, k)$ (2)

Expressing the level of knowledge used for risk assessment is an intrinsic feature of the calculated value of risk [42]. This gives important insight on how we should treat such result and supports the continuous improvement of the analysis. Despite obvious issues in assessing and representing such knowledge, *k* represents the driving force of risk analysis iteration.

Paltrinieri and Khan [39] illustrate several methods that may iterate identification accident scenarios, and assessment of probability and consequence (steps 1-3 in Figure 1). This study considers only a selection of them in the perspective of dynamic risk analysis for Seveso sites.

## Dynamic hazard identification

As demonstrated by Paltrinieri et al. [43], common hazard identification methods cannot be effectively applied to identify low-probability accidents within a routine hazard identification process. In fact, evidence of new hazards may be obtained from the early deviations or warnings, previously defined as Small Things. The method named Dynamic Procedure for Atypical Scenarios Identification (DyPASI) [43] was specifically developed to continuously improve risk pre-assessment and prepare for atypical accident scenarios. Atypical accident scenarios may be well known to specialists, but not to the community of safety professionals, since their occurrence may be very rare or was limited to-date to specific industrial activities [44]. For this reason, dynamic hazard identification assumes a special importance for new or emerging technologies with relative lack of risk experience.

The application of DyPASI entails a systematic screening process of early warnings and risk notions to update hazard identification. The Bow-Tie Analysis approach, such as the one suggested by the Center for Chemical Process Safety [45] or Delvosalle et al. [46], is taken as a basis to develop the methodology. Table 2 reports DyPASI steps. Further details can be found elsewhere [43,47].

Table 2 DyPASI steps. Adapted from [44].

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 0 | DyPASI requires the application of the conventional bow-tie technique [45,46] to identify the relevant critical events. | Input to conventional bow-tie analysis. | Bow-tie diagrams of accident scenarios. |
| 1 | A search for relevant information concerning undetected potential hazards is carried out. Search boundaries must be outlined and quoted in the formulation of the query. Algorithms can be applied to rank the relevance of the results obtained [48].  | Information from accident databases and dedicated search systems. | Risk notions on undetected potential hazards. |
| 2 | Determination as to whether data are significant to trigger further action and proceed with the process of risk assessment. As a support of this process of prioritization, a register collecting the risk notions obtained from the retrieval process and showing their relative relevance and impact. | Risk notions from step 1. | Information from accident databases and dedicated search systems. |
| 3 | Potential scenarios are isolated from the early warnings gathered and a cause-consequence chain consistent with the bow-tie diagram is developed. One or more suitable bow-tie diagrams from step 0 are identified for the process of integration.  | Bow-tie diagrams from step 0 and early warnings from step 2 | Bow-tie diagrams considering atypical scenarios. |
| 4 | Experience on effectiveness and performance of safety barriers is encompassed in the analysis. Bow-tie diagrams are completed with safety barriers (technical, operational and organisational elements which are intended individually or collectively to reduce possibility/ for a specific error, hazard or accident to occur, or which limit its harm/disadvantages [49]). | Integrated bow-tie diagrams from step 3. | Safety barriers for atypical scenarios. |

## Dynamic analysis of initiating events

Hauge et al. [50] have focused their attention on integration of people, organizations, work processes and information technology to make more effective knowledge-based decisions. One of the results obtained has been the development of a technique risk the assessment on a real-time basis: the Risk Barometer. The Risk Barometer is based on definition and real-time monitoring of relevant indicators, in order to continuously assess the health of safety barriers and evaluate their probability of failure. The Norwegian Petroleum Safety Authority defines safety barriers as technical, operational and organizational elements which are intended individually or collectively to reduce possibility/ for a specific error, hazard or accident to occur, or which limit its harm/disadvantages [45]. Indicators describe not only the technical performance of barriers, but also the associated operational and organizational systems. In this way, the Risk Barometer aims to capture early deviations, which may have the potential to facilitate barrier failure and accident occurrence. Thus, the technique objective is performance evaluation of safety barriers and its influence on the overall accident frequency. Barrier performance is related to accident frequency and, in turn, the overall risk picture for evaluation of possible risk fluctuation. Table 3 reports Risk Barometer steps. Further details can be found elsewhere [50,51].

Table 3 Risk Barometer steps.

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 1 | Definition of major accident scenarios to include in the risk barometer. This selection should be based on: i) selected event(s) with significant contribution to the major accident risk; ii) availability of real time information about related safety barriers. | Information from QRA and relevant personnel. | Major accident scenarios to consider. |
| 2 | Identification and review of relevant information sources. Typical input sources are: QRA, Qualitative and semi-quantitative barrier analyses, event reports and accident investigation reports, relevant procedures, and interviews with experts and personnel. | Various typologies of information sources. | Relevant information. |
| 3 | Identification of barrier functions and associated barrier systems related to the defined major accident scenarios.  | QRA logic trees and related knowledge. | Description of scenario-related safety barriers. |
| 4 | Evaluation of the relative importance of safety barriers for risk based selection of indicators. Sensitivity analysis is performed on the barriers. | QRA and other relevant information. | Risk affecting safety barriers. |
| 5 | Barrier requirements and factors/ conditions influencing the overall risk (Risk Influencing Factors – RIFs) should be taken into account to define barrier indicators. The set of indicators should be grouped into RIFs and monitor the fulfilment of barrier requirements.  | QRA and other relevant information. | Barrier indicators grouped under Risk Influencing Factors. |
| 6 | Aggregation of barrier status information to evaluate overall risk. Only the most risk-affecting barriers are considered in the model. Specific aggregation rules are described in .[51]. | QRA and barrier indicators. | Risk evaluation model. |
| 7 | Visualization of the risk picture is established for area level, barrier function and barriers system performance.  | Risk evaluation model. | Real-time risk risk diagrams. |

## Dynamic analysis of consequences

The event that occurred in Seveso was due to the occurrence of a runaway reaction, which is the result of the loss of thermal control in a vessel undergoing a strong exothermic process [52]. Runaway reactions are typically characterized by an exponential increase of the temperature inside the vessel, when the rate of heat generation becomes faster than the rate of heat removal/losses, with a consequent accumulation of heat and acceleration of the reaction rate [53]. This event may be frequent for batch (and semi-batch) chemical processes, in which heat accumulation may occur [54]. Batch processes are mainly used for production of fine and speciality chemicals, which require the manufacturer to be flexible and meet variable market requirements [55]. However, different raw materials and products have different behaviours with respect to the runaway reaction consequence. In addition, safety assessment addressing chemical reactions is mainly based on experimental activity due to the relative complexity of the problem – such phenomena might be yet to be fully understood [52].

A simplified dynamic method aimed at ranking thermal risk was proposed by Casson Moreno et al. [56]. In order to represent risk, runaway reaction severity and probability are defined. Severity of a hazardous material is related to the heat that can be released during the associated runaway reaction. Probability is defined based on reaction evolution, onset temperature of reaction and adiabatic time to maximum rate. The method is based on this minimum set of “hazard parameters” (Table 4) and, cannot only estimate runaway reaction probability on a real-time basis (through reactor temperature), but it also includes the potential consequence. Whenever a new batch process is started, such consequence is updated with new specific reaction features.

Table 4 Definition of hazard parameters [57]

|  |  |
| --- | --- |
| **Onset Temperature (Tonset)** | Lowest temperature at which exothermic reaction is observed. |
| **Time to maximum rate (TMR)** | Time to achieve the maximum self-heating rate under adiabatic conditions (due to side reactions or decomposition).  |
| **Heat evolved by the reaction (ΔHR)** | Heat produced by an exothermic reaction. |

Table 5 reports the steps for dynamic assessment of runaway reaction risk. Further details can be found elsewhere [56].

Table 5 Steps for dynamic assessment of runaway reaction risk.

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 1 | Monitor the temperature inside the reactor | Data acquisition. | Reactor temp. |
| 2 | Calculate the rate of temperature dT/dt and compare it with a threshold value (depending on the sensitivity of the equipment). | Reactor temperature. | Normal operating conditions or self-heating mode. |
| 3 | Onset temperature is recorded for self-heating mode. The adiabatic time to maximum rate is calculated in real time. | Reactor temperature. | Adiabatic time to maximum rate. |
| 4 | The ratio of probability is calculated based on a reference compound congruent with the type of reaction under analysis. | Adiabatic time to maximum rate and reference. | Ratio of probability. |
| 5 | The ratio of severity is calculated based on a reference compound congruent with the type of reaction under analysis. | Heat evolved by the reaction and reference. | Ratio of severity. |
| 6 | The thermal risk index is calculated by multiplying the ratios of probability and severity, and compared with a predefined risk scale. | Ratios of probability and severity. | Thermal risk index |

# The Seveso accident and risk analysis progress

The dioxin discharge that occurred during the Seveso accident came from a rupture disc on a batch plant. The batch process was producing 2,4,5-trichlorophenol (TCP) from 1,2,4,5-tetrachlorobenzene and caustic soda, in the presence of ethylene glycol. At that time, Italian law required the plant to stop for the weekend, even though it was in the middle of a batch. The reaction mixture was at 158°C, which was below 230°C, the believed onset temperature. However, today we know that the actual onset temperature is 180°C. An external coil with exhaust steam was applied to the reactor and could heat the mixture. The coil was from a turbine, which was on reduced load for the weekend, and the steam temperature had risen to about 300°C. When the stirrer was switched off, the liquid temperature rose to the onset temperature and a slow exothermic reaction started. A considerable amount of dioxin (2,3,7,8-tetrachlorodibenzodioxin or TCDD) formed due to the increasing temperature (runaway reaction). This led to a rise in pressure and the disc to rupture and the contents of the reactor, about 6 tonnes, including about 1 kg of dioxin, were distributed over the surrounding area [1].

Among the causes of this accident, Kletz [1] indicates lack of hazard identification. He states “if a hazard and operability study (Hazop) had been carried out for all stages of batch and all operating conditions the runaway would not have occurred”. Disregarding such scenario since pre-assessment makes this event an atypical accident. This is further demonstrated by the absence in design of catchpots after the relief devices, in order to prevent discharge of hazardous materials in the atmosphere. De Marchi et al. [58] reports that several industrial accidents involving TCP were known to have occurred before the Seveso release. Also Kletz [1] mentions accidents occurred because relief devices discharged in atmosphere instead of catchpot. Such evidence of an atypical accident scenario could have supported the integration of hazard identification by means of a dynamic tool such as DyPASI.

Table 6 Risk notions represented by past near misses indicating the Seveso accident scenario

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Description** | **Equipment** | **Substance** | **Event** | **Ref.** |
| Monsanto (USA) 1949 | Relief valve | TCP | Release | [58] |
| BASF (Germany) 1953 | Relief valve | TCP | Release | [58] |
| Dow Chemical (USA) 1960 | Relief valve | TCP | Release | [58] |
| Phillips Duphar (Netherlands) 1963 | Relief valve | TCP | Release | [58] |
| Coalite Chemical Productions (UK) 1968 | Relief valve | TCP | Release | [58] |
| Frankfurt (Germany) 1993 | Relief valve | Generic chemicals | Release | [1] |

DyPASI and the risk notions[[1]](#footnote-1) in Table 6 could have allowed identifying a cause-consequence chain of the accident scenario, such as the one in Figure 2, which reflects what occurred in Seveso.



Figure 2 Cause-consequence chain of a release of hazardous material due to runaway reaction

The accident that occurred in Seveso was the result of a series of concurring failures, as pointed out in Lees’ Loss Prevention in the Process Industries [59]. For instance, measures of equipment for a number of fundamental parameters was inadequate and led to loss of cooling and agitator failure. Deviations from safe operating procedures were regularly carried out. Management was unable to plan batch processes and comply with the Italian law, requiring shutting down the plant during the weekends.

Such technical, operational and organizational factors could have been partially detected by appropriate indicators, such as the one used by the Risk Barometer. Figure 3 illustrates the relationship between system performance and risk. Small early deviations (Small Things) from the optimal system performance, such as issues related to planning batch processes or unfollowed procedures, can affect the overall risk. For this reason, risk assessment should be regularly iterated by means of tools such as the Risk Barometer. In this way, increasing risk may be early detected and potential accidents may be prevented. Otherwise, unmitigated risks may turn into major accidents such as the one that occurred in Seveso.



Figure 3 Representation of relationship between system performance monitoring and dynamic risk assessment

Finally, the company was partially aware of the hazardous characteristics of the principal exothermic substances. However, significant variables, such as steam temperature, were not made available to plant operators responsible for the reactor [59]. Such additional heating had a major role in the accident and led to the increase of reactor temperature. Reactor temperature readings and results from specific calorimetry tests could have allowed better monitoring of the batch, even when the process was deemed stopped for the weekend. A thermal risk index considering the severity of such reaction would have reported the imminent danger and suggested the personnel to open the cooling system before the release [60].

# Benefits and limitations of dynamic risk analysis



Figure 4 Levels of dynamic risk analysis and related interactions

In this study, dynamic risk analysis is represented by a three-layer approach, as illustrated in Figure 4. Dynamic hazard identification represents the most external layer, addressing risk pre-assessment. Its criticality is relatively low because a related failure has not the potential to directly lead to an accident. However, it represents the foundation of risk analysis and, for this reason, it requires high solidity. Awareness of cognitive limitations may encourage improvement and iteration of hazard identification, in order to include new or emerging evidence of disregarded accident scenarios. For instance, information reported in Table 6 was initially disregarded by Seveso risk analysists, but it could have been considered later and led to integration of the accident scenario depicted in Figure 2. Iteration of hazard identification is performed at a relatively low frequency because new evidence may only occasionally emerge.

Techniques like the Risk Barometer claim to assess risk on a real-time basis. However, they are based on indicators that may not be frequently collected, such as operational and organizational indicators. For this reason, iteration frequency is affected and can be defined as medium when related to the other parts of dynamic risk analysis. Dynamic analysis of initiating events may allow calibrating predicted frequency and probability of unwanted event and overcome the issue of generic databases used for such analyses. For instance, it would have allowed identifying an increasing risk trend in the Seveso plant due to early organizational, operational and technical failures. This provides a proactive feature to the evaluation, whose results are characterized by medium criticality.

High criticality can be associated to dynamic analysis of consequences, due to the vicinity in time with the potential accident. In fact, the thermal risk index can warn of imminent danger and allow for emergency response. Despite the fact that the thermal risk index is truly evaluated on a real time basis through monitoring of reactor temperature, such evaluation concerns mainly runaway probability. In fact, runaway severity is updated only for new reagents, products and, thus, reactions in the batch process. Such approach could have been useful for the Seveso plant where hazardous materials were used in the batch processes.

The three layers mutually affect each other. In fact, introduction of new scenarios would obviously lead to analysis of new initiating events and consequences. In addition, deviations registered by the other parts of dynamic risk analysis may trigger improvement of hazard identification and better description of scenario details. For instance, dynamic analysis of consequences may have allowed for the detection of different features in the potential runaway reaction: the onset temperature for TCP production is lower than what believed at the Seveso plant. This could have raised risk awareness and led to improve equipment design by adding a catchpot.

Villa et al. [34] identified specific limitations to dynamic risk analysis techniques:

* No standards are currently available on dynamic risk analysis and applications [61].
* Effectiveness of methods relies on collection of early-warnings, near misses, incidents and accident data [62].
* Most of dynamic risk analysis methodologies (included the ones presented) are part of on-going studies [63–65].
* Lack of knowledge on dynamic risk analysis methods: no automated software existing, limited experience in industry [64].
* Need of conventional models as pre-requirements (e.g. Bow-Tie analysis for DyPASI and conventional QRA for Risk Barometer) [66].

However, dynamic risk analysis has great potential concerning decision-making support. In fact, current and realistic assessment of risk connected to a certain activity is an important piece of information, which allows deciding how to run such activity or whether to run it at all. Risk informed decisions are used in a number of circumstances where something of value is at stake.

Risk communication (which it ultimately leads back to decision-making) is another important purpose of risk assessment. Participation by multiple parties in information sharing amplifies its benefits, especially when the parties face common risks [67]. The community around a Seveso site has also the right to be informed about associated risks, as mentioned by the Seveso III directive [3]. In addition, competent authorities regularly require data and information on risks and how they are managed.

The industrial system is in continuous evolution and the recipients of risk communication are either part of or tightly connected to it (their requirements may change with time). For this reason, dynamic risk analysis may represent a new approach to not only support critical decisions, but also provide updated and progressively refined risk information.

# Conclusions

Dynamic risk analysis is an emerging approach for iterative evaluation and refinement of the system risk picture. Such approach may represent an effective strategy for prevention of HILP accidents, but it must be supported by continuous collection of information on early deviations. On one hand, this dependency may represent a limitation and undermine its reliability. On the other hand, increasing attention has been dedicated to continuous monitoring of the system, and most of the information may be already collected on a regular basis under the form of (risk/safety/performance) indicators. This study introduces three complementary methods addressing dynamic risk analysis on different levels, in order to make sense of the data collected: dynamic hazard identification, dynamic analysis of initiating events, and dynamic analysis of consequences. Their application may produce useful results for risk management within Seveso sites. A representative example of their potential is provided by comparing their capabilities with the causes that led to the Seveso catastrophe. It is impossible to say whether the accident could have been prevented, however it demonstrated the progress in risk analysis since then. Despite its relatively precocious development, dynamic risk analysis represents a substantial improvement of decision-making support and critical risk communication. For this reason, future research should move from the theoretical to the practical level, by addressing the approach implementation on a real plant to test and tune its performance and usability.

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# Figures



Figure 1 Risk analysis flow chart and suggested iterations



Figure 2 Accident scenario describing release of hazardous material due to runaway reaction



Figure 3 Representation of relationship between system performance monitoring and dynamic risk assessment



Figure 4 Levels of dynamic risk analysis and related interactions

# Tables

Table 1 Characteristics of Seveso monitoring approaches in the EU member and associated countries

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Country** | **Indicators** | **Further classification of Seveso sites** | **Notes** | **Ref.** |
| *Past events* | *Safety performance indicators* |
| **United Kingdom** | Related incidents and dangerous occurrences are not only reported to the competent authorities but also regulated by RIDDOR (Reporting of Injuries, Diseases and Dangerous Occurrences). The causes of the reported incidents are reviewed periodically. | The British competent authorities (Health and Safety Executive, Environment Agency and SEPA) require all major hazard establishments and duty holders to measure their performance on the control of major hazard risks by way of process safety performance indicators (PSPIs).  | The competent authorities employ prioritisation of Seveso sites with respect to safety of persons and environment. Sites are classified in four safety groups (A-D). | The COMAH Regulations 2015 implement the majority of the Seveso III Directive in Great Britain (Northern Ireland produces its own regulations). | [3,18–22] |
| **France** | Accidents and incidents are collected in the database ARIA (Analysis, Research and Information on Accidents). The French Ministry of Ecology at BARPI (Bureau for Analysis of Risks and Industrial Pollution), presents annual records as incident indicators and KPIs (Key Performance Indicators). | The French national competence centre for industrial safety and environmental protection (INERIS) identified the need to employ indicators for industrial safety. A specific method was defined to develop, select and use an appropriate “Safety Performance Indicator System” (SIPS). | / | The decrees 2014-284 of 3 March 2014 and 2014-285 of 3 March 2014 implement the Seveso III directive in France. | [3,22–26] |
| **Italy** | Near misses, incidents and accidents are reported to the competent authority. | The Italian regulation states that safety performance monitoring should be at least based on the evaluation of indicators and their trend. | / | The legislative decree 105 of 26 June 2015 implements the Seveso III directive in Italy. | [3,22,27,28] |
| **Netherlands** | A special approach for collecting accidents involving dangerous substances in Seveso sites was developed. It is designed for the Major Hazard Control Directorate of the Labour Inspectorate. The database involves about 260 accidents that occurred in the period 2004-2013. | The new Dutch decree introduces the use of indicators providing information on the safety performance of a company handling hazardous substances. The Dutch National Institute for Public Health and the Environment (RIVM) has drawn up a guidance for use of such indicators. | / | The decree Brzo (Besluit risico's zware ongevallen) 2015 implements the Seveso III directive in the Netherlands.  | [3,22,29,30] |
| **Finland** | The Finnish Safety Technology Authority (TUKES) uses accidents, near-miss cases, fault and failure lists to assess the performance of safety management systems. | Other indicators are used to assess the performance of safety management systems: investments regarding safety, cleanliness level, general tidiness, good order, follow-up of recorded faults, safety tours, follow-up of safety level statistics are used as indicators. | Seveso sites are classified based on legislative, technical, operational and organizational elements. | The government decree 685 of 21 May 2015 implements the Seveso III directive in Finland. | [3,22,31,32] |
| **Norway** | The Norwegian Directorate for Civil Protection and Emergency Planning (DSB) collects nonconformities, near misses and accidents according to the Seveso regulations.  | The Norwegian research institute SINTEF suggests a methodology for monitoring the safety trend in and around Seveso establishments based on safety performance indicators. | / | A new regulation was defined for Seveso sites (FOR-2016-06-03-569), which implements the Seveso III directive in Norway. | [3,22,33] |

Table 2 DyPASI steps. Adapted from [44].

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 0 | DyPASI requires the application of the conventional bow-tie technique [45,46] to identify the relevant critical events. | Input to conventional bow-tie analysis. | Bow-tie diagrams of accident scenarios. |
| 1 | A search for relevant information concerning undetected potential hazards is carried out. Search boundaries must be outlined and quoted in the formulation of the query. Algorithms can be applied to rank the relevance of the results obtained [48].  | Information from accident databases and dedicated search systems. | Risk notions on undetected potential hazards. |
| 2 | Determination as to whether data are significant to trigger further action and proceed with the process of risk assessment. As a support of this process of prioritization, a register collecting the risk notions obtained from the retrieval process and showing their relative relevance and impact. | Risk notions from step 1. | Information from accident databases and dedicated search systems. |
| 3 | Potential scenarios are isolated from the early warnings gathered and a cause-consequence chain consistent with the bow-tie diagram is developed. One or more suitable bow-tie diagrams from step 0 are identified for the process of integration.  | Bow-tie diagrams from step 0 and early warnings from step 2 | Bow-tie diagrams considering atypical scenarios. |
| 4 | Experience on effectiveness and performance of safety barriers is encompassed in the analysis. Bow-tie diagrams are completed with safety barriers (technical, operational and organisational elements which are intended individually or collectively to reduce possibility/ for a specific error, hazard or accident to occur, or which limit its harm/disadvantages [49]). | Integrated bow-tie diagrams from step 3. | Safety barriers for atypical scenarios. |

Table 3 Risk Barometer steps.

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 1 | Definition of major accident scenarios to include in the risk barometer. This selection should be based on: i) selected event(s) with significant contribution to the major accident risk; ii) availability of real time information about related safety barriers. | Information from QRA and relevant personnel. | Major accident scenarios to consider. |
| 2 | Identification and review of relevant information sources. Typical input sources are: QRA, Qualitative and semi-quantitative barrier analyses, event reports and accident investigation reports, relevant procedures, and interviews with experts and personnel. | Various typologies of information sources. | Relevant information. |
| 3 | Identification of barrier functions and associated barrier systems related to the defined major accident scenarios.  | QRA logic trees and related knowledge. | Description of scenario-related safety barriers. |
| 4 | Evaluation of the relative importance of safety barriers for risk based selection of indicators. Sensitivity analysis is performed on the barriers. | QRA and other relevant information. | Risk affecting safety barriers. |
| 5 | Barrier requirements and factors/ conditions influencing the overall risk (Risk Influencing Factors – RIFs) should be taken into account to define barrier indicators. The set of indicators should be grouped into RIFs and monitor the fulfilment of barrier requirements.  | QRA and other relevant information. | Barrier indicators grouped under Risk Influencing Factors. |
| 6 | Aggregation of barrier status information to evaluate overall risk. Only the most risk-affecting barriers are considered in the model. Specific aggregation rules are described in .[51]. | QRA and barrier indicators. | Risk evaluation model. |
| 7 | Visualization of the risk picture is established for area level, barrier function and barriers system performance.  | Risk evaluation model. | Real-time risk risk diagrams. |

Table 4 Definition of hazard parameters [57]

|  |  |
| --- | --- |
| **Onset Temperature (Tonset)** | Lowest temperature at which exothermic reaction is observed. |
| **Time to maximum rate (TMR)** | Time to achieve the maximum self-heating rate under adiabatic conditions (due to side reactions or decomposition).  |
| **Heat evolved by the reaction (ΔHR)** | Heat produced by an exothermic reaction. |

Table 5 Steps for dynamic assessment of runaway reaction risk.

|  |  |  |  |
| --- | --- | --- | --- |
| **Step** | **Description** | **Input** | **Output** |
| 1 | Monitor the temperature inside the reactor | Data acquisition. | Reactor temp. |
| 2 | Calculate the rate of temperature dT/dt and compare it with a threshold value (depending on the sensitivity of the equipment). | Reactor temperature. | Normal operating conditions or self-heating mode. |
| 3 | Onset temperature is recorded for self-heating mode. The adiabatic time to maximum rate is calculated in real time. | Reactor temperature. | Adiabatic time to maximum rate. |
| 4 | The ratio of probability is calculated based on a reference compound congruent with the type of reaction under analysis. | Adiabatic time to maximum rate and reference. | Ratio of probability. |
| 5 | The ratio of severity is calculated based on a reference compound congruent with the type of reaction under analysis. | Heat evolved by the reaction and reference. | Ratio of severity. |
| 6 | The thermal risk index is calculated by multiplying the ratios of probability and severity, and compared with a predefined risk scale. | Ratios of probability and severity. | Thermal risk index |

Table 6 Risk notions indicating Seveso accident scenario

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Description** | **Equipment** | **Substance** | **Event** | **Ref.** |
| Monsanto (USA) 1949 | Relief valve | TCP | Release | [58] |
| BASF (Germany) 1953 | Relief valve | TCP | Release | [58] |
| Dow Chemical (USA) 1960 | Relief valve | TCP | Release | [58] |
| Phillips Duphar (Netherlands) 1963 | Relief valve | TCP | Release | [58] |
| Coalite Chemical Productions (UK) 1968 | Relief valve | TCP | Release | [58] |
| Frankfurt (Germany) 1993 | Relief valve | Generic chemicals | Release | [1] |

1. Risk notions represent the main input of DyPASI iteration. They are relevant past unwanted events (from near misses to disasters) or relevant theoretical or experimental studies conveying a specific risk level [43]. The relevance of risk notions is determined by the definition of clear search boundaries during their retrieval (same type of site, process, equipment, substance, or substance state). [↑](#footnote-ref-1)